# REPORT OF THE AUDIT OF THE CENTRAL KENTUCKY EDUCATION COOPERATIVE

For The Fiscal Year Ended June 30, 2003



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.kyauditor.net

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary, Finance and Administration Cabinet
Gene Wilhoit, Commissioner, Department of Education
Robert S. Sherman, Director, Legislative Research Commission
Donald Pace, Executive Director, Central Kentucky Education Cooperative
Board of Directors of the Central Kentucky Education Cooperative

The enclosed report prepared by Berger & Company, CPA, PSC, Certified Public Accountants, presents the financial statements of the Central Kentucky Education Cooperative, Lexington, Kentucky, as of June 30, 2003.

We engaged Berger & Company, CPA, PSC to perform the financial audit of this educational cooperative. We worked closely with the firm during our report review process; Berger & Company, CPA, PSC evaluated the Central Kentucky Education Cooperative's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



# AUDIT EXAMINATION OF THE CENTRAL KENTUCKY EDUCATION COOPERATIVE

For the year ended June 30, 2003

Berger & Company, CPA, PSC 2300 Hurstbourne Village Drive, Ste. 300 Louisville, KY 40299 (502) 493-9600 Fax: (502) 493-7231

E-mail: tberger@bergerandcompany.com Audit Manager – Todd Berger, CPA Auditor – Shannon Luther

### **CONTENTS**

	<u>PAGE</u>
Executive Summary	1
Independent Auditor's Report	2-3
Statement of Assets, Liabilities and Fund Balance – Modified Cash Basis	4
Statement of Receipts and Disbursements – Modified Cash Basis	5
Notes to the Financial Statements	6-10
Schedule of Federal Expenditures	11
Summary of Auditor's Results	12
Notes to Schedule of Federal Expenditures	13
SUPPLEMENTARY SCHEDULE	
Budget to Actual - Revenue and Expenditures	15
OTHER REPORTS	
Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of the Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	17-18
Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133	19-20
Comments and Recommendations	22-23

### CENTRAL KENTUCKY EDUCATION COOPERATIVE FISCAL YEAR ENDED JUNE 30, 2003 EXECUTIVE SUMMARY

On December 15, 2003 fieldwork was completed on the fiscal year ended June 30, 2003 audit of the Central Kentucky Education Cooperative (CKEC). An unqualified opinion was rendered on the financial statements. Our audit revealed no reportable conditions relating to the federal awards and no comments relating to the financial statements.

#### **Financial Condition:**

Fund balance increased by \$2,508 from prior fiscal year, resulting in an increase in cash of \$73,801. Revenues increased by \$16,738 from the prior year and disbursements increased by \$21,026.

#### **Debt Obligations:**

At June 30, 2003, CKEC had no debt obligations.

#### **Fund Restrictions:**

At June 30, 2003, CKEC had \$39,689 of restricted fund balance for federal funds and \$632 restricted fund balance for sick leave.

#### **Deposits:**

CKEC's deposits were not fully insured and collateralized by pledged securities.



#### INDEPENDENT AUDITORS' REPORT

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Gene Wilhoit, Commissioner, Department of Education
Board of Directors, Central Kentucky Education Cooperative

We have audited the accompanying financial statements of Central Kentucky Education Cooperative ("CKEC") as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of CKEC's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements referred to above do not include the property and equipment group of accounts, which should be included to conform with accounting principles generally accepted in the United States of America. The amounts that should be recorded as assets, liabilities, revenues and expenditures from this omitted fund, accounts, and account group are not known. As described in Note 1, the Cooperative's policy is to prepare its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with accounting principles generally accepted in the United States of America.

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Gene Wilhoit, Commissioner, Department of Education
Board of Directors, Central Kentucky Education Cooperative

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities and fund balances arising from cash transactions of the Central Kentucky Education Cooperative as of June 30, 2003 and the cash receipts and disbursements for the year then ended, on a basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2003 on our consideration of CKEC's internal control over financial reporting and on tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comments and recommendations, included herein, which discusses the following report comments:

- CKEC Should Require Depository Institutions To Pledge Sufficient Collateral To Protect Deposits And Should Obtain A Written Security Agreement With Each Of Its Banks.
- CKEC Should Require School Districts To Provide More Detailed Documentation When Requesting Payment For Expenditures Made On Behalf Of The IDEA Program.

The accompanying information used as supplementary schedule in the table of contents is presented for purposes of additional analysis and is not a required part of the general purpose financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

Respectfully Submitted,

Berger & Company, CPA, PSC

Berger & Company CA PSC

Audit fieldwork completed – December 15, 2003

# CENTRAL KENTUCKY EDUCATION COOPERATIVE STATEMENT OF ASSETS, LIABILITIES, AND NET ASSETS - MODIFIED CASH BASIS June 30, 2003

#### **ASSETS**

Cash (Note 2) Accounts Receivable		\$ 400,577 14,695
Total Assets		\$ 415,272
LIABILITIES AND FUND BALANCE		
Liabilities: Accounts Payable		\$ 53,137
Deferred Revenue		40,582
Fund Balance		
Restricted - Federal Funds	39,689	
Restricted - Sick Leave	632	
Unrestricted	281,232	

321,553

\$ 415,272

The accompanying notes are an integral part of these financial statements.

Total Fund Balance

Total Liabilities and Fund Balance

#### CENTRAL KENTUCKY EDUCATION COOPERATIVE

### STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - MODIFIED CASH BASIS

June 30, 2003

Professional Development         \$ 59,262           PECS Training         16,200           Teacher Academy         6,471           Federal Grants         781,716           Membership Fees         108,390           RIAC Grant         5,000           Administrative Fees         28,219           Total Revenues         \$ 1,005,258           EXPENDITURES           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         1,014,122           Excess (deficit) of revenues over expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045           Fund Balance June 30, 2003         \$ 321,553	REVENUES			
Teacher Academy         6,471           Federal Grants         781,716           Membership Fees         108,390           RIAC Grant         5,000           Administrative Fees         28,219           Total Revenues         \$ 1,005,258           EXPENDITURES           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         1,014,122           Excess (deficit) of revenues over expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)           Interest Income         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045	Professional Development	\$ 59,262		
Federal Grants         781,716           Membership Fees         108,390           RIAC Grant         5,000           Administrative Fees         28,219           Total Revenues         \$ 1,005,258           EXPENDITURES           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)           Interest Income         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045	PECS Training	16,200		
Membership Fees         108,390           RIAC Grant         5,000           Administrative Fees         28,219           Total Revenues         \$ 1,005,258           EXPENDITURES           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)           Interest Income         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing sources and other financing sources over expenditures and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045	Teacher Academy	6,471		
RIAC Grant         5,000         28,219         1,005,258           EXPENDITURES         \$ 1,005,258           Professional Development         \$ 57,344         PECS Training         9,245         Perofessional Development         5,790         Perofessional Development         5,790         Perofessional Development         5,790         Perofessional Development         5,790         Perofessional Development         794,284         Perofessional Development         4,841         Perofessional Development         794,284         Perofessional Development         1,014,122         Perofessional Development         1,014,122         Perofessional Development         46,466         Perofessional Development         1,014,122         Perofessional Development         1,014,	Federal Grants	781,716		
Administrative Fees Total Revenues         28,219           Total Revenues         \$ 1,005,258           EXPENDITURES         \$ 57,344           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         \$ 1,014,122           Excess (deficit) of revenues over expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045	Membership Fees	108,390		
EXPENDITURES         \$ 1,005,258           Professional Development         \$ 57,344           PECS Training         9,245           Teacher Academy         5,790           Special Education         794,284           Salaries & Related         96,152           Operating         46,466           RIAC         4,841           Total Expenditures         1,014,122           Excess (deficit) of revenues over expenditures         \$ (8,864)           OTHER FINANCING SOURCES (USES)         11,372           Excess (deficit) of revenues and other financing sources over expenditures and other financing uses         \$ 2,508           Fund Balance July 1, 2002         319,045	RIAC Grant	5,000		
EXPENDITURES  Professional Development \$57,344 PECS Training 9,245 Teacher Academy 5,790 Special Education 794,284 Salaries & Related 96,152 Operating 46,466 RIAC 4,841 Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$(8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$2,508  Fund Balance July 1, 2002 319,045	Administrative Fees	 28,219	_	
Professional Development \$ 57,344 PECS Training 9,245 Teacher Academy 5,790 Special Education 794,284 Salaries & Related 96,152 Operating 46,466 RIAC 4,841 Total Expenditures 1,014,122 Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Total Revenues		\$	1,005,258
PECS Training 9,245 Teacher Academy 5,790 Special Education 794,284 Salaries & Related 96,152 Operating 46,466 RIAC 4,841 Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	EXPENDITURES			
Teacher Academy Special Education Special Education Special Education Special Education Special Education Total Expenditures Fund Expenditures  Excess (deficit) of revenues over expenditures  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses  Fund Balance July 1, 2002  5,790 794,284 96,152 96,152 096,152 1,014,122  1,014,122  Excess (deficit) of revenues over expenditures  \$ (8,864)  11,372  11,372	Professional Development	\$ 57,344		
Special Education 794,284 Salaries & Related 96,152 Operating 46,466 RIAC 4,841 Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	PECS Training	9,245		
Salaries & Related 96,152 Operating 46,466 RIAC 4,841  Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Teacher Academy	5,790		
Operating RIAC 46,466 RIAC 4,841 Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Special Education	794,284		
RIAC 4,841 Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Salaries & Related	96,152		
Total Expenditures 1,014,122  Excess (deficit) of revenues over expenditures \$ (8,864)  OTHER FINANCING SOURCES (USES) Interest Income 11,372  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Operating	46,466		
Excess (deficit) of revenues over expenditures  OTHER FINANCING SOURCES (USES) Interest Income  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses  Fund Balance July 1, 2002  \$ (8,864)  \$ 2,508	RIAC	 4,841	-	
OTHER FINANCING SOURCES (USES) Interest Income  Excess (deficit) of revenues and other financing sources over expenditures and other financing uses  Fund Balance July 1, 2002  319,045	Total Expenditures			1,014,122
Excess (deficit) of revenues and other financing sources over expenditures and other financing uses  Fund Balance July 1, 2002  11,372  \$ 2,508	Excess (deficit) of revenues over expenditures		\$	(8,864)
Excess (deficit) of revenues and other financing sources over expenditures and other financing uses  \$ 2,508  Fund Balance July 1, 2002  319,045	OTHER FINANCING SOURCES (USES)			
over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045	Interest Income			11,372
over expenditures and other financing uses \$ 2,508  Fund Balance July 1, 2002 319,045				
Fund Balance July 1, 2002 319,045			Ф	2.500
	over expenditures and other financing uses		\$	2,508
Fund Ralance June 30, 2003   \$ 221,552	Fund Balance July 1, 2002			319,045
1 und Datanee June 50, 2005 \$ 521,555	Fund Balance June 30, 2003		\$	321,553

The accompanying notes are an integral part of these financial statements.

## CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO FINANCIAL STATEMENTS

June 30, 2003

Note 1 – Summary of Significant Accounting Policies

#### A. Reporting Entity

The cooperative is a Non-profit Corporation organized to serve the local Boards of Education in the following counties: Anderson, Bourbon, Boyle, Clark, Franklin, Harrison, Jessamine, Marion, Montgomery, Nelson, Nicolas, Scott, Washington, Woodford in addition to the following Independent Schools of Bardstown, Burgin, Danville, Frankfort, Harrodsburg and Paris

#### B. Fund Accounting

The Cooperative maintains its accounting records in accordance with the principles of "fund accounting." Fund accounting is a concept developed to meet the needs of governmental and non-profit entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund reflected in a self-balancing group of accounts which stands separated from the activities reported in other funds. The Cooperative has two bank account to which all funds are deposited. A fund balance is maintained for each type of funds received, along with receipts and expenditures for each fund.

#### C. Basis of Accounting

The records of the Cooperative's financial statements are maintained on a modified cash basis method of accounting.

#### D. Inventories

Supplies and materials are charged to expenditures when purchased.

#### E. Property and Equipment Group of Accounts

The general fixed assets are recorded as expenditures of the fund from which the disbursement is made. The Cooperative does not maintain a record of the cost of its property and equipment, therefore, no group of accounts is maintained. The Cooperative is familiar with GASB 34 and is preparing to initiate it as required.

# CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) June 30, 2003

Note 1 - Summary of Significant Accounting Policies (Cont'd)

#### F. Total Columns

Total columns on the financial statements are indicated "Memorandum Only," as data in these columns does not present financial position, results of operations, or changes in fund balance in conformity with generally accepted accounting principles. Interfund eliminations have not been made in the aggregation of this data.

#### Note 2 - Cash and Cash Equivalents

CKEC's cash and cash equivalents consist of amounts deposited in interest-bearing accounts. CKEC considers demand deposits, money market funds and other investments with an original maturity of 90 days or less to be cash equivalents. As of June 30, 2003, the carrying amount of CKEC's deposits was \$400,577 and the banking institutions' balance was \$434,609. The Co-op maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 64.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Co-op and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. As of May 23, 2003, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$168,359 of public funds uninsured and unsecured. As of June 30, 2003, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$234,609 of public funds uninsured and unsecured. In addition, CKEC did not have a written agreement with one of its depository institutions securing CKEC's interest in the collateral.

#### Note 3 – Retirement Plans

#### A. Kentucky Teachers' Retirement System

Plan Description – The Kentucky Teachers' Retirement System (KTRS) is an "actuarial reserve, joint contributing" defined benefit public employee retirement system. The plan provides benefit pension plan coverage for local school districts and other public educational agencies within the state. All full-time employees occupying a position requiring certification by the Kentucky Department of Education are covered under the defined benefit plan administered by KTRS. Full-time employees whose job description require a degree and have a four-year college or university are also covered.

The Plan provides for retirement, disability, death, survivor and health benefits of its members. The KTRS annual financial report and other required disclosure information are available by writing the Kentucky Teacher Retirement System, 479 Versailles Road, Frankfort Kentucky 40601-3868; or by calling 800-618-1687.

## CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED)

June 30, 2003

Note 3 – Retirement Plans (continued)

#### A. Kentucky Teachers' Retirement System (continued)

Service retirement – A member is fully vested after five years of creditable service and entitled to any benefit for which eligibility requirements have been met. Special provisions may apply to members who accept a covered position after retirement.

#### Normal

27 years of covered service, or Any combination of age plus years of service, which equals 72

#### Reduced benefits

Age 55 with 5 years of covered service, or A minimum of 20 years covered service

Funding Status and Progress – The Commonwealth of Kentucky contributes to the retirement system an amount equal to the current authorized rate times the aggregate annual compensation of eligible KTRS members. Therefore, all risks and employer matching costs are not shared by the District but are a liability of the Commonwealth. The authority for employer contributions is defined in Chapter 161, Section 540(1) and Chapter 161, Section 555 of the Kentucky Revised Statutes. The following are the KTRS contribution rates for the year ended June 30, 2003:

Employee Contribution State of Kentucky 9.855 % 9.855 % plus 3.25 %

#### B. County Employees Retirement System

The County Employees Retirement System of Kentucky ("System") is a multi-employer public retirement plan created by and operating under Kentucky Law.

The County Employees Retirement System is a defined benefit plan which covers substantially all regular non-certified, full-time employees of each county and school board, and any additional eligible local agencies electing to participate in the System. The Plan provides for retirement, disability and death benefits.

For the year ended June 30, 2003, participating employees contributed 5.00% of creditable compensation to the System. The total payroll of CKEC was \$369,977 and with \$62,728 eligible to participate in the system.

Employer contribution rates are intended to fund the System's normal cost on a current basis, plus an amount equal to the amortization of unfunded past service costs over thirty years, using the level percentage of payroll method. Such contribution rates are determined by the Board of Trustees of Kentucky Teachers Retirement Systems each biennium. Participating employers

# CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) June 30, 2003

Note 3 – Retirement Plans (continued)

#### B. County Employees Retirement System (continued)

contributed 6.41% of members' non-hazardous compensation for the year ended June 30, 2003. The contribution requirement for the year ended June 30, 2003 was \$7,140, which consisted of \$3,977 from the Board and \$3,163 from the Employees.

Vesting in a retirement benefit begins immediately upon entry into the System. The participant has a fully-vested interest after the completion of sixty months of service, twelve of which are current service. At a minimum, terminated employees are refunded their contributions with credited interest at 3% compounded annually through June 30, 1980, 6% thereafter through June 30, 1986, and 4% thereafter.

The pension benefit obligation, which is the actuarial present value of credited projected benefits, is a standardized disclosure measure of the present value of pension benefit, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The System does not make separate measurements of assets and benefit obligations for individual employers.

The pension benefit obligation, determined as a part of actuarial valuation, at June 30, 2002 (the most recent date for which audited information is available), for the System as a whole, was \$5,492,646,422. The System's net assets available for benefits on June 30, 2002 (based on a five – year moving average of market value to book value) were \$6,883,298,951, leaving a funded pension benefit obligation of \$1,390,652,529.

Ten-year historical trend information designed to provide information about the System's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement System's Annual Report for the fiscal year ending June 30, 2002.

#### Note 4 - Contingencies

CKEC receives funding from state and local government agencies. These funds are to be used for designated purposes only. For government agency grants, if the grantor's review indicates that the funds have not been used for the intended purpose, the grantors may request a refund of money advanced or refuse to reimburse CKEC for its disbursements. The amount of such future refunds and unreimbursed disbursement, if any, is not expected to be significant. Continuation of the consortium's programs is predicated upon the grantors' satisfaction that the funds provided are being sent as intended and the grantors' intent to continue their programs.

#### Note 5 – Insurance and Related Activities

CKEC is exposed to various forms of loss of assets associated with the risk of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. CKEC has purchased certain policies which are retrospectively rated, which includes worker's compensation insurance.

# CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO FINANCIAL STATEMENTS (CONTINUED) June 30, 2003

#### Note 6 – Accumulated Unpaid Sick Leave Benefits

Upon retirement from CKEC, an employee will receive from the Cooperative an amount equal to 30% of the value of accumulated sick leave. At June 30, 2003, this amount totaled \$1,264 for those employees with 27 or more years of experience. No accrual is recorded in the financial statements due to the contingent nature of this amount. Fifty (50) percent of this amount is a required reserve and is included as a restricted portion of the general fund.

Note 7 – Income Taxes

CKEC is a not-for-profit organization that is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code. CKEC files form 990, return of organization exempt from income tax.

Note 8 - Cobra

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put CKEC at risk for a substantial loss (contingency).

### CENTRAL KENTUCKY EDUCATION COOPERATIVE

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2003

Federal Grantor Agency/ Passthrough Grantor/ Program Title	Federal	Pass-Through	
US Department of Education/ Passed Through Kentucky Department of Education	CFDA Number	Grantor's Number	Federal Expenditures
IDEA, Basic Special Education	84.027 *	0581-01-02	78,876
IDEA, Basic Special Education	84.027 *	0581-02-03	702,840
<b>Total Passed Through Kentucky Department of Education</b>			\$ 781,716
Total Direct from US Department of Education and Pass-Through Kentucky Department of Education			\$ 781,716

<sup>\*</sup> Major Program as defined by OMB Circular A-133

See accountant's report.

### CENTRAL KENTUCKY EDUCATION COOPERATIVE

### **Summary of Auditor's Results**

For the Period Ended June 30, 2003

#### **Financial Statements**

Type of auditor's report issued:	Unqualified			
Internal control over financial reporting:				
Material weakness(es) identified?		_yes	X	_no
Reportable condition(s) identified that are not commaterial weaknesses?	nsidered to be	_yes		_none reported
Noncompliance material to financial statements noted?		_yes	X	no
Federal Awards				
Internal control over major programs:				
Material weakness identified?		_yes	X	_no
Reportable condition(s) identified that are not commaterial weaknesses?	nsidered to be	_yes	X	none reported
Type of auditor's report issued on compliance for ma	jor programs:		Unqualified	d
Any audit findings disclosed that are required to be r with section 510(a) of Circular A-133?  Identification of major programs:	eported in acco	ordance _yes		no
		_		
	Iame of Federal DEA, Part B	Progran	n or Cluster	-
Dollar threshold used to distinguish between Type A	and B Program	ns:	\$300,000	
Auditee qualified as low-risk auditee?		_yes	X	_no
See accountants' report.				

## CENTRAL KENTUCKY EDUCATION COOPERATIVE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For The Year Ended June 30, 2003

NOTE 1: Basis of Accounting

The schedule of expenditures of federal awards is presented using the cash basis of accounting.

### SUPPLEMENTARY SCHEDULE

### 

June 30, 2003

REVENUES	Budget	Actual	Variance Favorable (Unfavorable)
Professional Development PECS Training Teacher Academy Federal Grants Membership Fees RIAC Grant Interest Income Administrative Fees	\$ 75,000 - 702,840 108,890 - 8,000 37,000	\$ 59,262 16,200 6,471 781,716 108,390 5,000 11,372 28,219	\$ (15,738) 16,200 6,471 78,876 (500) 5,000 3,372 (8,781)
Total Reveunes	\$ 931,730	\$ 1,016,630	\$ 84,900
EXPENDITURES  Professional Development PECS Training Teacher Academy Special Education Salaries & Related Operating RIAC	\$ 75,000 - 702,840 72,217 81,673	\$ 57,344 9,245 5,790 794,284 96,152 46,466 4,841	\$ 17,656 (9,245) (5,790) (91,444) (23,935) 35,207 (4,841)
Total Expenditures  Excess of Revenues Over (Under) Expenditires	\$ 931,730	\$ 1,014,122 \$ 2,508	\$ (82,392) \$ 2,508
Fund Balance July 1, 2002		319,045	
Fund Balance June 30, 2003		\$ 321,553	

See accountant's report.





To the People of Kentucky Honorable Ernie Fletcher, Governor Gene Wilhoit, Commissioner, Department of Education Board of Directors, Central Kentucky Education Cooperative

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED $\underline{\text{IN}}$ ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of Central Kentucky Education Cooperative ("CKEC") as of and for the year ended June 30, 2003, and have issued our report thereon dated December 15, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether CKEC's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u>.

• CKEC Should Require Depository Institutions To Pledge Sufficient Collateral To Protect Deposits And Should Obtain A Written Security Agreement With Each Of Its Banks.

To the People of Kentucky Honorable Ernie Fletcher, Governor Gene Wilhoit, Commissioner, Department of Education Board of Directors, Central Kentucky Education Cooperative

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered CKEC's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Members of the Board, management, Kentucky Department of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Berger & Company, CPA, PSC

Berger & Company CA PSC

Audit fieldwork completed - December 15, 2003



To the People of Kentucky
Honorable Ernie Fletcher, Governor
Gene Wilhoit, Commissioner, Department of Education
Board of Directors, Central Kentucky Education Cooperative
Report on Compliance With Requirements Applicable to Each
Major Program and Internal Control Over Compliance in Accordance
With OMB Circular A-133

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### Compliance

We have audited the compliance of Central Kentucky Education Cooperative with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 2003. Central Kentucky Education Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Central Kentucky Education Cooperative's management. Our responsibility is to express an opinion on Central Kentucky Education Cooperative's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and OMB Circular A-133, Audits of States, Local Governments, Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above, that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about CKEC's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Central Kentucky Education Cooperative's compliance with those requirements.

In our opinion Central Kentucky Education Cooperative's complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2003. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying comments and recommendations.

• CKEC Should Require School Districts To Provide More Detailed Documentation When Requesting Payment For Expenditures Made On Behalf Of The IDEA Program.

Honorable Ernie Fletcher, Governor Gene Wilhoit, Commissioner, Department of Education Board of Directors, Central Kentucky Education Cooperative, Inc. Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133(Continued)

#### **Internal Control Over Compliance**

The management of Central Kentucky Education Cooperative's is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Central Kentucky Education Cooperative's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Members of the Board, management, Kentucky Department of Education, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Berger & Company, CPA, PSC

Berger & Company CA PSC

Audit Fieldwork Completed - December 15, 2003



### CENTRAL KENTUCKY EDUCATION COOPERATIVE COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2003

#### STATE LAWS AND REGULATIONS:

CKEC Should Require Depository Institutions To Pledge Sufficient Collateral To Protect Deposits <u>And Should Obtain A Written Security Agreement With Each Of Its Banks.</u>

CKEC maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between CKEC and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. As of May 23, 2003, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$168,359 of public funds uninsured and unsecured. As of June 30, 2003, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$210,499 of public funds uninsured and unsecured. In addition, CKEC did not have a written agreement with one of its depository institutions securing CKEC's interest in the collateral.

We recommend that CKEC get a written collateral security agreement with Central Bank and put procedures in place to assure that both Central Bank and Kentucky Bank are pledging assets within the terms of their written agreements.

Management Response: Will Comply

CKEC Should Require School Districts To Provide More Detailed Documentation When <u>Requesting Payment</u> For Expenditures Made On Behalf Of The IDEA Program

During our test of expenditures in the IDEA program, we noted that the cooperative should require school districts to provide more documentation when requesting payments for program expenses incurred by the district. While our testing did not reveal any cost that we considered improper or unallowable, we noted that the invoices being paid to the districts did not include adequate documentation from the district. Many times the invoice paid simply was a general ledger printout from the district's accounting system displaying the specific invoices that were paid by the district. The IDEA program should require the districts to provide more documentation before receiving payment. This will strengthen the program's monitoring of the expenditure of federal monies. We recommend that the program require each district to submit copies of invoices backing up the detail of its general ledger printout before receiving payment from the IDEA program.

Management Response: Will Comply

CENTRAL KENTUCKY EDUCATION COOPERATIVE COMMENTS AND RECOMMENDATIONS For The Year Ended June 30, 2003 (Continued)

INTERNAL CONTROL - REPORTABLE CONDITIONS:

None.

INTERNAL CONTROL - MATERIAL WEAKNESSES:

None.